

116TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To amend the Sarbanes-Oxley Act of 2002 to require the Public Company Accounting Oversight Board to maintain a list of certain foreign issuers, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

Mr. RUBIO introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_

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**A BILL**

To amend the Sarbanes-Oxley Act of 2002 to require the Public Company Accounting Oversight Board to maintain a list of certain foreign issuers, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Ensuring Quality In-  
5 formation and Transparency for Abroad-Based Listings  
6 on our Exchanges” or the “EQUITABLE Act”.

7 **SEC. 2. DEFINITIONS.**

8 In this Act—

1           (1) the term “applicable foreign issuer” means  
2 a foreign issuer—

3           (A) that is required to file a covered form;  
4 and

5           (B) for which, during the period covered  
6 by the filing described in subparagraph (A), a  
7 covered foreign public accounting firm has pre-  
8 pared an audit report for the issuer;

9           (2) the term “audit report” has the meaning  
10 given the term in section 2(a) of the Sarbanes-Oxley  
11 Act of 2002 (15 U.S.C. 7201(a));

12           (3) the term “Board” means the Public Com-  
13 pany Accounting Oversight Board;

14           (4) the term “Commission” means the Securi-  
15 ties and Exchange Commission;

16           (5) the term “covered foreign public accounting  
17 firm” means a foreign public accounting firm that  
18 the Board is unable to inspect or investigate under  
19 the Sarbanes-Oxley Act of 2002 (15 U.S.C. 7201 et  
20 seq.) because of a position taken by an authority  
21 outside of the United States;

22           (6) the term “covered form”—

23           (A) means—

1 (i) the form described in section  
2 249.310 of title 17, Code of Federal Regu-  
3 lations, or any successor regulation; and

4 (ii) the form described in section  
5 249.220f of title 17, Code of Federal Reg-  
6 ulations, or any successor regulation; and

7 (B) includes a form that—

8 (i) is the equivalent of, or substan-  
9 tially similar to, the form described in  
10 clause (i) or (ii) of subparagraph (A); and

11 (ii) a foreign issuer files with the  
12 Commission under the Securities Exchange  
13 Act of 1934 (15 U.S.C. 78a et seq.) or  
14 rules issued under that Act;

15 (7) the term “covered jurisdiction” means the  
16 foreign jurisdiction in which the position described  
17 in paragraph (5) is taken with respect to a covered  
18 foreign public accounting firm that prepares an  
19 audit report for an applicable foreign issuer;

20 (8) the term “exchange” has the meaning given  
21 the term in section 3(a) of the Securities Exchange  
22 Act of 1934 (15 U.S.C. 78a(a));

23 (9) the term “foreign issuer” has the meaning  
24 given the term in section 240.3b–4 of title 17, Code  
25 of Federal Regulations, or any successor regulation;

1           (10) the term “foreign public accounting firm”  
2           has the meaning given the term in section 106(g) of  
3           the Sarbanes-Oxley Act of 2002 (15 U.S.C.  
4           7216(g));

5           (11) the term “national securities exchange”  
6           means an exchange that is registered with the Com-  
7           mission under section 6 of the Securities Exchange  
8           Act of 1934 (15 U.S.C. 78f); and

9           (12) the term “public accounting firm” has the  
10          meaning given the term in section 2(a) of the Sar-  
11          banes-Oxley Act of 2002 (15 U.S.C. 7201(a)).

12 **SEC. 3. DISCLOSURE.**

13          (a) LIST OF CERTAIN FOREIGN ISSUERS AND COV-  
14          ERED FOREIGN PUBLIC ACCOUNTING FIRMS.—

15               (1) IN GENERAL.—The Commission shall main-  
16          tain a publicly available list of—

17                       (A) each foreign issuer, an audit report of  
18          which—

19                               (i) is prepared by a foreign public ac-  
20                               counting firm; and

21                               (ii) the Board is not able to inspect or  
22                               investigate because of a position taken by  
23                               an authority that is outside of the United  
24                               States;

1 (B) each covered foreign public accounting  
2 firm that has prepared an audit report identi-  
3 fied under subparagraph (A); and

4 (C) the jurisdiction in which each covered  
5 foreign public accounting firm identified under  
6 subparagraph (B) is organized or operating.

7 (2) ROLE OF THE BOARD.—Not less frequently  
8 than annually, the Board shall provide to the Com-  
9 mission the information that is required for the  
10 Commission to carry out paragraph (1).

11 (b) ANNUAL REPORT DISCLOSURE.—

12 (1) DISCLOSURE.—Each applicable foreign  
13 issuer shall disclose in each covered form filed by the  
14 applicable foreign issuer—

15 (A) that, during the period covered by cov-  
16 ered form, a covered foreign public accounting  
17 firm has prepared an audit report for the  
18 issuer;

19 (B) the percentage of the shares of the  
20 issuer owned by governmental entities in the  
21 foreign jurisdiction in which the issuer is incor-  
22 porated or otherwise organized;

23 (C) whether governmental entities in a cov-  
24 ered jurisdiction with respect to any covered  
25 foreign public accounting firm that has pre-

1           pared an audit report for the issuer during the  
2           period covered by the form have a controlling fi-  
3           nancial interest with respect to the issuer; and

4                   (D) the name of any official of the Chinese  
5           Communist Party who is a member of the  
6           board of directors of the issuer or the operating  
7           entity with respect to the issuer.

8           (2) UPDATE OF REGULATIONS.—Not later than  
9           270 days after the date of enactment of this Act,  
10          and after providing the opportunity for public notice  
11          and comment, the Commission shall make any  
12          amendments to the regulations of the Commission  
13          that are required as a result of the requirements of  
14          this subsection.

15          (3) EFFECTIVE DATE.—This subsection shall  
16          take effect on the date on which the Commission  
17          completes the amendments required under para-  
18          graph (2).

19          (c) DISCLOSURE BY BROKERS AND DEALERS.—Sec-  
20          tion 15(n) of the Securities Exchange Act of 1934 (15  
21          U.S.C. 78o(n)) is amended—

22                  (1) in paragraph (1), by striking “Commission  
23          may issue” and all that follows through the period  
24          at the end and inserting the following: “Commis-  
25          sion—

1           “(A) shall issue rules that require a broker  
2           and a dealer to disclose, with respect to any ad-  
3           vice, analysis, or report of the broker or dealer  
4           to a retail investor regarding the securities of a  
5           foreign issuer, whether a covered foreign public  
6           accounting firm has prepared an audit report  
7           for the foreign issuer; and

8           “(B) in addition to the rules required  
9           under subparagraph (A), may issue rules desig-  
10          nating documents or information that shall be  
11          provided by a broker or dealer to a retail inves-  
12          tor before the purchase of an investment prod-  
13          uct or service by the retail investor.”; and

14          (2) by adding at the end the following:

15          “(4) DEFINITIONS.—In this subsection, the  
16          terms ‘audit report’, ‘covered foreign public account-  
17          ing firm’, ‘foreign issuer’, and ‘public accounting  
18          firm’ have the meanings given the terms in section  
19          2 of the EQUITABLE Act.”.

20 **SEC. 4. PROHIBITION AGAINST THE LISTING OF CERTAIN**  
21 **FIRMS ON NATIONAL SECURITIES EX-**  
22 **CHANGES.**

23          (a) IN GENERAL.—Section 6(b) of the Securities Ex-  
24          change Act of 1934 (15 U.S.C. 78f(b)) is amended by add-  
25          ing at the end the following:

1           “(11)(A) The rules of the exchange prohibit the  
2           initial listing, after the date of enactment of this  
3           paragraph, of any security of an issuer for which a  
4           covered foreign public accounting firm has prepared  
5           an audit report.

6           “(B) Nothing in subparagraph (A) may be con-  
7           strued to prevent an exchange from listing a security  
8           on the exchange on or after the date of enactment  
9           of this paragraph if that security was listed on the  
10          exchange or a national securities exchange before  
11          the date of enactment of this paragraph.

12          “(C) In this paragraph, the terms ‘audit report’  
13          and ‘covered foreign public accounting firm’ have the  
14          meanings given the terms in section 2 of the EQUI-  
15          TABLE Act.

16          “(12)(A) The rules of the exchange prohibit the  
17          listing of any security of a foreign issuer that, begin-  
18          ning in 2025, has been identified under section  
19          3(a)(1)(A) of the EQUITABLE Act in 3 consecutive  
20          years.

21          “(B) Nothing in subparagraph (A) may be con-  
22          strued to prevent an exchange from listing a security  
23          of a foreign issuer described in that subparagraph  
24          beginning on the date on which the issuer submits  
25          to the Commission an audit report for the issuer



1 that is prepared by a registered public accounting  
2 firm that the Public Company Accounting Oversight  
3 Board has inspected, or is able to inspect, under sec-  
4 tion 104 of the Sarbanes-Oxley Act of 2002 (15  
5 U.S.C. 7214).

6 “(C) In this paragraph—

7 “(i) the terms ‘audit report’ and ‘reg-  
8 istered public accounting firm’ have the mean-  
9 ings given the terms in section 2(a) of the Sar-  
10 banes-Oxley Act of 2002 (15 U.S.C. 7201(a));  
11 and

12 “(ii) the terms ‘covered foreign public ac-  
13 counting firm’ and ‘foreign issuer’ have the  
14 meanings given the terms in section 2 of the  
15 **EQUITABLE Act.**”.

16 (b) **RULES.**—

17 (1) **PROPOSALS.**—Not later than 90 days after  
18 the date of enactment of this Act, each national se-  
19 curities exchange shall, in accordance with section  
20 19(b) of the Securities Exchange Act of 1934 (15  
21 U.S.C. 78s(b)) and any rules prescribed by the Com-  
22 mission under that section, file with the Commission  
23 any proposed change to the rules of the exchange  
24 that is required as a result of the amendments made  
25 by this section.

1           (2) ADOPTION.—Not later than 1 year after the  
2           date of enactment of this Act, each national securi-  
3           ties exchange shall have each proposed change de-  
4           scribed in paragraph (1) approved by the Commis-  
5           sion.