

115TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To provide for congressional oversight of actions to waive, suspend, reduce, provide relief from, or otherwise limit the application of sanctions with respect to the Russian Federation, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

Mr. GRAHAM (for himself, Mr. CARDIN, Mr. MCCAIN, Mr. BROWN, Mr. RUBIO, and Mrs. MCCASKILL) introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_

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**A BILL**

To provide for congressional oversight of actions to waive, suspend, reduce, provide relief from, or otherwise limit the application of sanctions with respect to the Russian Federation, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Russia Sanctions Re-  
5 view Act of 2017”.

6 **SEC. 2. CODIFICATION OF EXECUTIVE ORDER 13694.**

7 Executive Order 13694 (80 Fed. Reg. 18077; relat-  
8 ing to blocking the property of certain persons engaging

1 in significant malicious cyber-enabled activities), as in ef-  
2 fect on January 1, 2017, and any sanctions imposed pur-  
3 suant to that Executive Order, shall remain in effect.

4 **SEC. 3. CODIFICATION OF EXECUTIVE ORDERS IMPOSING**  
5 **SANCTIONS IN RELATION TO THE SITUATION**  
6 **IN UKRAINE.**

7 (a) IN GENERAL.—The Executive orders specified in  
8 subsection (b), and sanctions imposed pursuant to such  
9 Executive orders, shall remain in effect.

10 (b) EXECUTIVE ORDERS SPECIFIED.—The Executive  
11 orders specified in this subsection are the following:

12 (1) Executive Order 13660 (79 Fed. Reg.  
13 13493; relating to blocking property of certain per-  
14 sons contributing to the situation in Ukraine) (as in  
15 effect on January 1, 2017).

16 (2) Executive Order 13661 (79 Fed. Reg.  
17 15535; relating to blocking property of additional  
18 persons contributing to the situation in Ukraine) (as  
19 in effect on January 1, 2017).

20 (3) Executive Order 13662 (79 Fed. Reg.  
21 16169; relating to blocking property of additional  
22 persons contributing to the situation in Ukraine) (as  
23 in effect on January 1, 2017).

24 (4) Executive Order 13685 (79 Fed. Reg.  
25 77357; relating to blocking property of certain per-

1       sons and prohibiting certain transactions with re-  
2       spect to the Crimea region of Ukraine) (as in effect  
3       on January 1, 2017).

4       **SEC. 4. CONGRESSIONAL OVERSIGHT OF SANCTIONS IM-**  
5                               **POSED WITH RESPECT TO THE RUSSIAN FED-**  
6                               **ERATION.**

7       (a) SUBMISSION TO CONGRESS OF POLICY CHANGES  
8       TO SANCTIONS ON THE RUSSIAN FEDERATION.—Before  
9       taking any action to waive, suspend, reduce, provide relief  
10      from, or otherwise limit the application of sanctions with  
11      respect to the Russian Federation, the President shall sub-  
12      mit to the appropriate congressional committees and lead-  
13      ership a report that—

14               (1) describes the proposed action; and

15               (2) certifies that the Government of the Rus-  
16      sian Federation has ceased—

17                       (A) ordering, controlling, or otherwise di-  
18                       recting, supporting, or financing, significant  
19                       acts intended to undermine the peace, security,  
20                       stability, sovereignty, or territorial integrity of  
21                       Ukraine, including through an agreement be-  
22                       tween the appropriate parties; and

23                       (B) cyberattacks against the United States  
24      Government and United States persons.

25      (b) PERIOD FOR REVIEW BY CONGRESS.—

1           (1) IN GENERAL.—During the 120-calendar day  
2 period following submission by the President of a re-  
3 port under subsection (a), the Committee on Foreign  
4 Relations of the Senate and the Committee on For-  
5 eign Affairs of the House of Representatives shall,  
6 as appropriate, hold hearings and briefings and oth-  
7 erwise obtain information in order to fully review the  
8 report and the certification required by subsection  
9 (a)(2).

10           (2) LIMITATION ON ACTIONS DURING INITIAL  
11 CONGRESSIONAL REVIEW PERIOD.—Notwithstanding  
12 any other provision of law, during the period for  
13 congressional review provided for under paragraph  
14 (1), the President may not waive, suspend, reduce,  
15 provide relief from, or otherwise limit the application  
16 of sanctions with respect to the Russian Federation.

17           (3) LIMITATION ON ACTIONS DURING PRESI-  
18 DENTIAL CONSIDERATION OF A JOINT RESOLUTION  
19 OF DISAPPROVAL.—Notwithstanding any other pro-  
20 vision of law, if a joint resolution of disapproval  
21 passes both Houses of Congress in accordance with  
22 subsection (c), the President may not waive, sus-  
23 pend, reduce, provide relief from, or otherwise limit  
24 the application of sanctions with respect to the Rus-  
25 sian Federation, for a period of 12 calendar days

1 following the date of passage of the joint resolution  
2 of disapproval.

3 (4) LIMITATION ON ACTIONS DURING CONGRES-  
4 SIONAL RECONSIDERATION OF A JOINT RESOLUTION  
5 OF DISAPPROVAL.—Notwithstanding any other pro-  
6 vision of law, if a joint resolution of disapproval  
7 passes both Houses of Congress in accordance with  
8 subsection (c), and the President vetoes the joint  
9 resolution, the President may not waive, suspend, re-  
10 duce, provide relief from, or otherwise limit the ap-  
11 plication of sanctions with respect to the Russian  
12 Federation, for a period of 10 calendar days fol-  
13 lowing the date of the President’s veto.

14 (c) JOINT RESOLUTION OF DISAPPROVAL.—

15 (1) JOINT RESOLUTION OF DISAPPROVAL DE-  
16 FINED.—In this subsection, the term “joint resolu-  
17 tion of disapproval” means a joint resolution of ei-  
18 ther House of Congress the sole matter after the re-  
19 solving clause of which is as follows: “That Congress  
20 disapproves of the action proposed by the President  
21 in the report submitted to Congress under section  
22 4(a) of the Russia Sanctions Review Act of 2017 on  
23 \_\_\_\_\_.”, with the blank space being filled with  
24 the appropriate date.

1           (2) EFFECT OF ENACTMENT.—Notwithstanding  
2 any other provision of law, the President may not  
3 take any action to waive, suspend, reduce, provide  
4 relief from, or otherwise limit the application of  
5 sanctions with respect to the Russian Federation, if  
6 a joint resolution of disapproval is enacted in accord-  
7 ance with this subsection.

8           (3) INTRODUCTION.—During the 120-calendar  
9 day period provided for under subsection (b)(1), a  
10 joint resolution of disapproval may be introduced—

11           (A) in the House of Representatives, by  
12 the majority leader or the minority leader; and

13           (B) in the Senate, by the majority leader  
14 (or the majority leader’s designee) or the mi-  
15 nority leader (or the minority leader’s des-  
16 ignee).

17           (4) FLOOR CONSIDERATION IN HOUSE OF REP-  
18 RESENTATIVES.—

19           (A) REPORTING AND DISCHARGE.—If a  
20 committee of the House of Representatives to  
21 which a joint resolution of disapproval has been  
22 referred has not reported the resolution within  
23 10 legislative days after the date of referral,  
24 that committee shall be discharged from further  
25 consideration thereof.

1 (B) PROCEEDING TO CONSIDERATION.—

2 Beginning on the third legislative day after  
3 each committee to which a joint resolution of  
4 disapproval has been referred reports it to the  
5 House or has been discharged from further con-  
6 sideration thereof, it shall be in order to move  
7 to proceed to consider the resolution in the  
8 House. All points of order against the motion  
9 are waived. Such a motion shall not be in order  
10 after the House has disposed of a motion to  
11 proceed on the resolution. The previous ques-  
12 tion shall be considered as ordered on the mo-  
13 tion to its adoption without intervening motion.  
14 The motion shall not be debatable. A motion to  
15 reconsider the vote by which the motion is dis-  
16 posed of shall not be in order.

17 (C) CONSIDERATION.—The joint resolution  
18 of disapproval shall be considered as read. All  
19 points of order against the resolution and  
20 against its consideration are waived. The pre-  
21 vious question shall be considered as ordered on  
22 the resolution to final passage without inter-  
23 vening motion except two hours of debate equal-  
24 ly divided and controlled by the sponsor of the  
25 resolution (or a designee) and an opponent. A

1 motion to reconsider the vote on passage of the  
2 resolution shall not be in order.

3 (5) CONSIDERATION IN THE SENATE.—

4 (A) COMMITTEE REFERRAL.—A joint reso-  
5 lution of disapproval introduced in the Senate  
6 shall be referred to the Committee on Foreign  
7 Relations.

8 (B) REPORTING AND DISCHARGE.—If the  
9 Committee on Foreign Relations has not re-  
10 ported a joint resolution of disapproval within  
11 10 session days after the date of referral of the  
12 resolution, that committee shall be discharged  
13 from further consideration of the resolution and  
14 the resolution shall be placed on the appro-  
15 priate calendar.

16 (C) PROCEEDING TO CONSIDERATION.—  
17 Notwithstanding Rule XXII of the Standing  
18 Rules of the Senate, it is in order at any time  
19 after the Committee on Foreign Relations re-  
20 ports the joint resolution of disapproval to the  
21 Senate or has been discharged from its consid-  
22 eration (even though a previous motion to the  
23 same effect has been disagreed to) to move to  
24 proceed to the consideration of the resolution,  
25 and all points of order against the resolution

1 (and against consideration of the resolution)  
2 are waived. The motion to proceed is not debat-  
3 able. The motion is not subject to a motion to  
4 postpone. A motion to reconsider the vote by  
5 which the motion is agreed to or disagreed to  
6 shall not be in order. If a motion to proceed to  
7 the consideration of the resolution is agreed to,  
8 the resolution shall remain the unfinished busi-  
9 ness until disposed of.

10 (D) DEBATE.—Debate on the joint resolu-  
11 tion of disapproval, and on all debatable mo-  
12 tions and appeals in connection therewith, shall  
13 be limited to not more than 10 hours, which  
14 shall be divided equally between the majority  
15 and minority leaders or their designees. A mo-  
16 tion to further limit debate is in order and not  
17 debatable. An amendment to, or a motion to  
18 postpone, or a motion to proceed to the consid-  
19 eration of other business, or a motion to recom-  
20 mit the resolution is not in order.

21 (E) VOTE ON PASSAGE.—The vote on pas-  
22 sage shall occur immediately following the con-  
23 clusion of the debate on the joint resolution of  
24 disapproval and a single quorum call at the con-

1           clusion of the debate, if requested in accordance  
2           with the rules of the Senate.

3           (F) RULINGS OF THE CHAIR ON PROCE-  
4           DURE.—Appeals from the decisions of the Chair  
5           relating to the application of the rules of the  
6           Senate, as the case may be, to the procedure re-  
7           lating to the joint resolution of disapproval shall  
8           be decided without debate.

9           (G) CONSIDERATION OF VETO MES-  
10          SAGES.—Debate in the Senate of any veto mes-  
11          sage with respect to the joint resolution of dis-  
12          approval, including all debatable motions and  
13          appeals in connection with the resolution, shall  
14          be limited to 10 hours, to be equally divided be-  
15          tween, and controlled by, the majority leader  
16          and the minority leader or their designees.

17          (6) RULES RELATING TO SENATE AND HOUSE  
18          OF REPRESENTATIVES.—

19               (A) COORDINATION WITH ACTION BY  
20               OTHER HOUSE.—If, before the passage by one  
21               House of a joint resolution of disapproval of  
22               that House, that House receives a joint resolu-  
23               tion of disapproval from the other House, the  
24               following procedures shall apply:

1 (i) The joint resolution of disapproval  
2 of the other House shall not be referred to  
3 a committee.

4 (ii) With respect to the joint resolu-  
5 tion of disapproval of the House receiving  
6 the joint resolution of disapproval from the  
7 other House—

8 (I) the procedure in that House  
9 shall be the same as if no joint resolu-  
10 tion of disapproval had been received  
11 from the other House; but

12 (II) the vote on passage shall be  
13 on the joint resolution of disapproval  
14 of the other House.

15 (B) TREATMENT OF A RESOLUTION OF  
16 OTHER HOUSE.—If one House fails to introduce  
17 a joint resolution of disapproval, the joint reso-  
18 lution of disapproval of the other House shall  
19 be entitled to expedited floor procedures under  
20 this subsection.

21 (C) TREATMENT OF HOUSE RESOLUTION  
22 IN SENATE.—If, following passage of the joint  
23 resolution of disapproval in the Senate, the  
24 Senate then receives a joint resolution of dis-  
25 approval from the House of Representatives,

1 the joint resolution of disapproval of the House  
2 shall not be debatable.

3 (D) APPLICATION TO REVENUE MEAS-  
4 URES.—The provisions of this paragraph shall  
5 not apply in the House of Representatives to a  
6 joint resolution of disapproval that is a revenue  
7 measure.

8 (7) RULES OF HOUSE OF REPRESENTATIVES  
9 AND SENATE.—This subsection is enacted by Con-  
10 gress—

11 (A) as an exercise of the rulemaking power  
12 of the Senate and the House of Representa-  
13 tives, respectively, and as such is deemed a part  
14 of the rules of each House, respectively, but ap-  
15 plicable only with respect to the procedure to be  
16 followed in that House in the case of a joint  
17 resolution of disapproval, and supersedes other  
18 rules only to the extent that it is inconsistent  
19 with such rules; and

20 (B) with full recognition of the constitu-  
21 tional right of either House to change the rules  
22 (so far as relating to the procedure of that  
23 House) at any time, in the same manner, and  
24 to the same extent as in the case of any other  
25 rule of that House.

1 (d) DEFINITIONS.—In this section:

2 (1) APPROPRIATE CONGRESSIONAL COMMIT-  
3 TEES AND LEADERSHIP.—The term “appropriate  
4 congressional committees and leadership” means—

5 (A) the Committee on Finance, the Com-  
6 mittee on Banking, Housing, and Urban Af-  
7 fairs, the Select Committee on Intelligence, the  
8 Committee on Foreign Relations, and the ma-  
9 jority and minority leaders of the Senate; and

10 (B) the Committee on Ways and Means,  
11 the Committee on Financial Services, the Per-  
12 manent Select Committee on Intelligence, the  
13 Committee on Foreign Affairs, and the Speak-  
14 er, the majority leader, and the minority leader  
15 of the House of Representatives.

16 (2) UNITED STATES PERSON.—The term  
17 “United States person” means—

18 (A) a United States citizen or an alien law-  
19 fully admitted for permanent residence to the  
20 United States; or

21 (B) an entity organized under the laws of  
22 the United States or of any jurisdiction within  
23 the United States, including a foreign branch of  
24 such an entity.